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Author	Family Name	O'Reilly
	Particle	
	Given Name	Kathleen
	Suffix	
	Division	Department of Geography
	Organization/University	Texas A&M University
	Street	810 Eller Building, MS-3147
	City	College Station
	State	TX
	Postcode	77843-3147
	Country	USA
Author	Family Name	Louis
	Particle	
	Given Name	Elizabeth
	Suffix	
	Division	Department of Geography
	Organization/University	Texas A&M University
	Street	810 Eller Building, MS-3147
	City	College Station
	State	TX
	Postcode	77843-3147
	Country	USA
Corresponding Author	Family Name	Thomas
	Particle	
	Given Name	Evan A.
	Suffix	
	Division	Department of Mechanical and Materials Engineering
	Organization/University	Portland State University
	Street	810 Eller Building, MS-3147

City College Station
State TX
Postcode 77843-3147
Country USA
Email evthomas@pdx.edu

Author

Family Name **Sinha**

Particle

Given Name **Antara**

Suffix

Division Faculty of Infectious and Tropical Diseases

Organization/University London School of Hygiene and Tropical Medicine

City London

Country UK

Abstract

This chapter presents recent research in latrine use measurements—a challenging element of sanitation service delivery. The research used quantitative and qualitative methods to contribute to new understanding of sanitation practices and meanings in rural India. We estimated latrine usage behavior through ethnographic interviews and sensor monitoring, specifically the latest generation of infrared toilet sensors. Two hundred and fifty-eight rural households in West Bengal (WB) and Himachal Pradesh, India, participated in the study by allowing PLUMs to be installed in their houses for a minimum of 6 days. Six hundred interviews were taken in these households, and in others, where sensors had not been installed. Ethnographic and observational methods were used to capture the different defecation habits and their meanings in the two study sites. Those data framed the analysis of the PLUM raw data for each location. PLUMs provided reliable, quantitative verification. Interviews elicited unique information and proved essential to understanding and maximizing the PLUM data set. The combined methodological approach produced key findings that latrines in rural WB were used only for defecation, and that low cost, pit latrines were being used sustainably in both study areas.

Keywords (separated by “ - ”)

Behavior change - Ethnography - India - Policy - Sanitation - Sensor monitoring

Chapter 13 1

Combining Sensors and Ethnography 2

to Evaluate Latrine Use in India 3

Kathleen O'Reilly, Elizabeth Louis, Evan A. Thomas, and Antara Sinha 4

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K. O'Reilly • E. Louis
Department of Geography, Texas A&M University, 810 Eller Building, MS-3147,
College Station, TX 77843-3147, USA

E.A. Thomas (✉)
Department of Mechanical and
Materials Engineering, Portland State University, 810 Eller Building, MS-3147,
College Station, TX 77843-3147, USA
e-mail: evthomas@pdx.edu

A. Sinha
Faculty of Infectious and Tropical Diseases, London School of Hygiene
and Tropical Medicine, London, UK

22 13.1 Introduction

23 Increased latrine coverage has generally been the primary metric used to evaluate
24 the impact of sanitation interventions in Bangladesh, India and elsewhere. In this
25 regard, many programs have been successful. In one recent study, the intervention
26 increased latrine coverage from 9 to 63 %, compared to a control group that
27 increased from 8 to 12 %. However, the intended health impact was not subse-
28 quently realized. The prevalence of diarrhea in the intervention was 8.8 %, while the
29 control group was 9.1 %, and mortality estimates were roughly similar as well
30 (Clasen et al. 2014). This study suggested that latrine coverage was an insufficient
31 metric, and that utilization of latrines is a more appropriate measure that is more
32 closely aligned with health impacts.

33 Measuring use has historically been challenging. Numerous studies have shown a
34 respondent bias, and structured observations, previously the gold standard approach,
35 have now been demonstrated to be highly reactive. Therefore, improved, objective
36 utilization methods are required. For example, data from a recent study conducted in
37 Bangladesh demonstrated an upward bias in the difference between respondent-
38 reported 'likely defecation' events and sensor instrument-recorded events relative to
39 the average between the measures. These findings indicate an over-estimation of
40 respondent-reported latrine utilization relative to instrument-recorded use. The average
41 difference between respondent-reported and instrument-recorded events indicated an
42 average of 11 excess respondent-reported events (95 % CI 53, -30). The concordance
43 correlation coefficient (CCC) between respondent-reported and instrument-recorded
44 utilization was 29 (95 % BCa CI 0.15, 0.43). This CCC indicated that respondent-
45 reported 'likely defecation' events were only weakly correlated with instrument-
46 recorded 'likely defecation' events. While there was a moderately high level of
47 accuracy in the measures, the data were imprecise, as indicated by the broad spread of
48 observations from the reduced major axis (Delea et al. 2015).

49 This exaggerated self-reported use raises serious questions about the accuracy of
50 self-reported data often used for policy and programmatic decision-making.
51 Critically, the metrics used by program funders and implementers must at minimum
52 narrow the gap between inputs and impact. While use may not be a sufficient measure,
53 it is clear that measuring coverage alone is insufficient. Electronic sensors may
54 improve the objectivity of latrine use measurement, and enable more continuous
55 monitoring. Sanitation studies have yet to resolve the question of how to measure
56 toilet usage with accuracy and sensitivity, leaving open the question of whether current
57 policy is effective (Cousens et al. 1996; Rodgers et al. 2007). As Thomas et al.
58 (2013) recommended, more rigorous, innovative evaluations are needed to guide
59 best practices and improve future programs. Without clarity on why sanitation is
60 adopted in some places and not others, programming and policy development is
61 made more difficult.

62 This paper intends to fill a gap in studies of rural sanitation by demonstrating the
63 combined strengths of quantitative and qualitative methods. We used Passive Latrine
64 Use Monitors (PLUMs; instrumented monitoring) to quantify toilet usage. We used

ethnography to learn about users, their beliefs about sanitation, and how beliefs influenced practices (Rheinlander et al. 2010). Ethnography is judged methodologically by different criteria than quantitative methods (Small 2009), leading to some tensions in research design. However, combining the two methods enabled insights into everyday sanitation behavior, including key findings that: (1) toilets across the WHO/UNICEF Joint Monitoring Program for Water Supply and Sanitation (JMP) spectrum were sustainably used in both study areas; and (2) beliefs of impurity limited toilet use to defecation in West Bengal. We discuss these findings below, after a brief review of the literature.

13.2 Understanding and Monitoring Sanitation Adoption 74

Studies deploying ethnographic methods, especially in-depth interviews, have uncovered a number of non-health related reasons motivating toilet building, e.g., social prestige, protection of women family members, desire to be modern, desire to take advantage of something given with little opportunity cost to the family, and rising household incomes (Jenkins and Curtis 2005; Jenkins 2004; Srinivas 2002; O'Reilly and Louis 2014). Interviews and focused group discussions have illuminated geographic variations in meanings of waste and hygiene; local norms for gendered, age-relevant defecation practices; and socio-religious rules about waste disposal matter for sanitation uptake (Drangert and Nawab 2011; McFarlane 2008; O'Reilly 2010). As Rheinlander et al. (2010) argued, knowledge of communities' beliefs about defecation is critical, as practices derive from beliefs. Insights into beliefs, values and meanings may be learned by asking people about them, and by observing their practices as a reflection of their beliefs. We used ethnography to illuminate geographically-specific toilet use behaviors and beliefs behind them.

Researchers have tackled the problem of assessing toilet usage (Olsen et al. 2001; Montgomery et al. 2010), but as yet, no single observational solution manages to be accurate, sensitive and non-intrusive. Structured observation at peak times of toilet usage is intrusive and may alter users' behavior (Clasen et al. 2012; Ram et al. 2010). It is also time-consuming, costly, and therefore difficult to scale up, while only providing a limited snapshot of potentially biased behavior. Observational methods such as looking for fresh feces in the pit or in open defecation areas, presence of materials for anal cleansing, and/or a wet toilet floor are subjective, lack sensitivity and specificity, and may be impossible given the toilet technology (Clasen et al. 2012). Self-reporting is also problematic as individuals may over-report in an effort to please the data collector, and gender of the evaluator has been shown to cause under-reporting (Manun'Ebo et al. 1997).

Cellular phone network-based monitoring technology has been field-tested to record usage and behavior change in WASH and other public health interventions, e.g., the provision of household water filters, hand washing stations, and cookstoves (Thomas et al. 2013). Effective use of remote monitoring is made possible by improved cellular networks, low cost of electronic components, and improved

106 battery technology (Thomson et al. 2012; Thomas et al. 2013). The main argument
 107 for using electronically instrumented monitoring technologies is that they provide
 108 cost-effective, objective, accurate, regular, and continuous data thereby filling a
 109 critical gap in the ability to monitor health interventions effectively (Thomas et al.
 110 2013; Clasen et al. 2012).

111 Below we discuss the study site and population selection rationale before mov-
 112 ing into the specific methods guiding the quantitative and qualitative portions of the
 113 research. An analytical section follows, including a description of our iterative pro-
 114 cess, and discussion of findings. We conclude that, despite the challenges of inte-
 115 grating disparate methodological tools, combined methods offer new understandings
 116 of sanitation behavior in rural India.

117 **13.3 Site Selection and Study Population**

118 Our goal was to contribute new insights into effective sanitation by studying unique
 119 places where sanitation was adopted at rates of almost 100 % in parts of rural India.
 120 Therefore, the research was conducted in rural villages areas of West Bengal (WB)
 121 and Himachal Pradesh (HP)—two geographically and economically different states
 122 that have made some of the greatest improvements in sanitation coverage in the past
 123 20 years (Table 13.1).

124 We chose Gram Panchayats (GPs; i.e., political subdivisions comprising multiple
 125 small villages) that won the Clean Village Award (NGP; a cash award for open
 126 defecation free status) in the past 3–5 years and that were well-known locally and
 127 extra-locally as areas of high toilet usage. Selected GPs were of mixed caste and
 128 class composition to enable a broad, socio-demographic cross-section of partici-
 129 pants. Several individual household latrine (IHL) types were observed at each site;
 130 most were improved sanitation. Toilet cabins ranged from plastic sheeting to brick
 131 and mortar walls with slab roofs. Almost all toilets were built at a distance from the
 132 main dwelling. In HP, some households had attached (to the house) toilets in a room
 133 large enough for bathing (hereafter, toilet/bathroom).

134 **13.4 Quantitative Methods – Sensor monitoring**

135 The technology employed in this study, Portland State University Passive Latrine
 136 Use Monitors (PLUMs), is described in technical detail in other publications,
 137 including Thomas et al. 2013. A simple infrared motion detector was used, identical

t1.1 **Table 13.1** Percentage of
 t1.2 households without toilets in
 t1.3 WB and HP – 1992/
 t1.4 1993–2011

State	1992/1993	2001	2011	t1.5
WB	59.6	56.3	41.2	t1.6
HP	87.4	66.6	30.9	t1.7
All India			54.3	t1.8

to the commercial sensor selected in the Clasen et al. (2012) study. A comparator circuit was linked with the motion detector, and recorded each detected motion. One or more times per day, the comparator board relayed logged data events to the internet via GSM cellular technology. A handheld cell phone was used to determine if a signal could be located at the household, indicating the PLUM could communicate with the cell phone tower. If a strong signal was unavailable, it was switched into "local" logging mode on a micro-SD card and data was manually uploaded after removal from the toilet. PLUMs were fastened with zip ties (aka cable ties) within 5 ft of the toilet pan.

Forty PLUMs were utilized and were rotated between 291 households. In related studies, PLUMs suggested low behavioral reactivity after the first several days, so PLUMs were installed for 7–10 days to capture behavior for at least 6 days of data. PLUM installations occurred based on willingness to accept, and the presence of the household head. The PLUM installation sample illustrates one of the tensions arising from combining qualitative and quantitative methods: we do not claim a representative, random, or unbiased sample of households with PLUMs installed. Ethical obligations prevented the installation of PLUMs in households that refused them, which may have biased the data if refusal was due to toilet non-use. However, respondents were forthcoming in interviews about household members who went for open defecation whether they accepted PLUMs or not, nor was there a noticeable difference in PLUM acceptance across the study sites once we routinized our installation strategy. Informants' honesty also enabled us to better calculate the number of toilet users per household, refining PLUM data analysis. It is possible that interviewing before installation and the initial presence of the PLUM may have influenced household behavior. This potential reactivity has not been rigorously characterized to date.

The PLUM online software system contains several data correction, reduction and analysis routines. Subsequently, an R code is run to interpret the raw data and generate estimates of 'usage events'. The algorithm employed is largely based on Clasen et al. 2012, with some adjustments to account for technological differences between the sensors.

13.5 Qualitative Methods – Ethnography 169

We conducted over 600 in-depth semi-structured interviews with household members and key informants. The rationale for 600 interviews was to insure saturation (i.e., interviews produced no new data) and to interview across socio-economic characteristics and toilet type in each of the four GPs. We only interviewed in households where toilets were present and householders reported that they were being used. Respondents were adults, but not necessarily the household head. Household interviews covered: family composition, general usage, household toilet building history, and their understandings of human waste, sanitation, and hygiene. We did not ask respondents about their usage habits because we found early in the

179 field period that respondents grew suspicious that we were 'checking' (i.e., official
180 record keeping that may have negative repercussions for households) on toilet
181 usage. Households were reassured that we were not 'checking,' but seeking to con-
182 firm our information that these were GPs where most households used their toilets.
183 This strategy of reassuring interviewees highlights again the tensions between qual-
184 itative and quantitative methods—in order to allay subjects' fears, the research team
185 informed subjects of the research goals in ways that may have biased their answers.
186 The size of the interview sample may have compensated for bias, but ethnography
187 also depends on the research team's ability to sense if informants lie or prevaricate.
188 We omitted such interviews from our analysis. Once PLUMs were installed the time
189 and date of installation was logged in a field notebook. At the final study site, on the
190 day the PLUM was removed, interviewees were questioned about their toilet use
191 habits of the day before. It was only after extensive fieldwork that we felt confident
192 that (a) we could install PLUMs even if we asked about individual usage and (b) that
193 asking would not bias PLUM data beyond expected reactivity.

194 The research team lived in the GPs while the research was conducted. This facilit-
195 ated unstructured participant observation events in the form of multiple, informal
196 visits to households to observe household sanitation practices and to triangulate
197 interviews and PLUM data. We also assembled participant households' photo-
198 graphic data sets of toilet type, cabin construction, PLUM installation, and path to
199 toilet from house. Fieldnotes on unstructured participant observation and interview
200 transcripts were coded by recurring themes and analyzed for significant patterns.
201 Household socioeconomic data were entered into a spreadsheet. The photographic
202 record was organized by household and referred back to during the iterative analyt-
203 ical process described in the discussion section. Key informant interviews were used
204 to create a history of sanitation interventions for each study site. After the first round
205 of PLUM data analysis, the research team returned to the field during September
206 2013 for results' dissemination with stakeholders. We now turn to results and a
207 discussion of findings from each method and as part of an iterative process.

208 **13.6 Results**

209 **13.6.1 Qualitative Results**

210 In brief, successful sanitation depended on three factors: political will, political ecol-
211 ogy, and proximate social pressure. Each forms one leg of the "toilet tripod," united
212 by political economy—the 'seat' of the toilet tripod. Political will encompassed
213 long-term, multi-scalar government and NGO efforts to facilitate toilet building and
214 usage. Political ecology included the complex human-environment relationships that
215 changed over time to support toilet adoption. Proximate social pressure comprised
216 the informal encounters that influenced neighbors and family members to build and
217 use toilets. All four study sites had different economies, types of government inter-
218 vention, NGO involvement, and environmental resources. Nevertheless, the

framework of the toilet tripod comprehended the success of sanitation in each loca- 219
 tion. Below we address specific behavior, values and patterns that emerged through 220
 combining ethnography and sensor monitoring (O'Reilly and Louis 2014). 221

13.6.2 Quantitative Results 222

Of the 291 household data sets, a total of 258 households' data were included in 223
 the analysis. These households had PLUM readings for at least 6 days. 33 house- 224
 holds were excluded for having less than 6 days of data, usually due to PLUM 225
 failure, and occasionally because households covered or removed PLUMs. A spe- 226
 cialized R code for this study parsed interpreted sensor data for each household 227
 deployment across the four sites. For each sensor, outliers were removed based on 228
 1.5 times the interquartile range for that data set, a standard outlier removal 229
 approach (Weinberg and Abramowitz 2002). For per person usage calculations, 230
 the algorithm relied on recorded household toilet user data. Children too young to 231
 use a toilet were not counted, as their feces were not generally disposed of in IHLs 232
 (O'Reilly and Louis 2014). 233

The data sets at each site were not normally distributed, likely due to clustered 234
 low-end recorded behavior. Therefore, groups were compared using the Wilcoxon 235
 ranked sum test that is less sensitive to non-normal data than the t-test. The Wilcoxon 236
 ranked sum difference may be interpreted as a comparable mean difference value as 237
 often presented in a t-test. Figure 13.1 and Table 13.2 show the mean per capita 238
 usage events at each of the four sites. 239

According to Clasen et al. (2012), a 3 min separation between usage events was 240
 arbitrarily chosen for the algorithm. We repeated this 3 min separation between 241
 usage events. If separate usage events occurred within less than 3 min of each other, 242
 the algorithm would analyze them as one usage event. Thus, underreporting during 243
 high traffic times may occur with the current analytical algorithm. 244

Across all four study sites, usage frequency per capita per day averaged 1.51, which 245
 is in keeping with norms for Western and non-Western populations (Palit et al. 2012). 246
 There was a slightly significant difference between WB1 (1.14) and WB2 (1.46), of 247
 about 0.245 uses per person per day. Between the two states, there was slight signifi- 248
 cance to WB (1.29) and HP (1.71) of about 0.34 uses per person per day. No statisti- 249
 cally significant differences in per capita usage events by study site were recorded with 250
 the exception of the two sites within HP. The influence of the high per-capita toilet use 251
 in HP1 likely influenced both the state differences *and* the intra-HP differences. 252

13.7 Discussion 253

In this section, we discuss the insights on mean per capita usage, toilet type, and time 254
 of day of usage gained by using combined quantitative and qualitative methods. 255

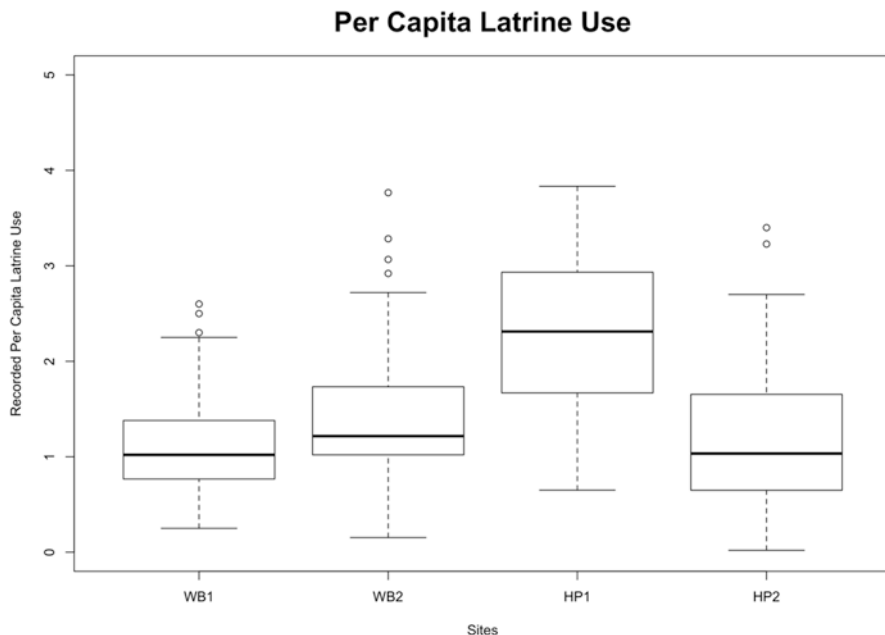


Fig. 13.1 Per capita latrine use per day by GP

t2.1 **Table 13.2** Mean per capita per day latrine use

t2.2	GP	Recorded per capita use	Wilcox ranked sum difference
t2.3	West Bengal	1.29	
t2.4	WB1	1.14	0.25
t2.5	WB2	1.46	
t2.6	Himachal Pradesh	1.71	
t2.7	HP1	2.27	1.13
t2.8	HP2	1.18	
t2.9	Overall average	1.51	

256 **13.7.1 Mean Per Capita Usage**

257 Initially, the data analysis suggested that WB2 per capita toilet usage was lower than
 258 WB1, but interviews led us to expect that WB2 toilet use should have been the same
 259 or higher. In WB2 the majority of households owned toilets for more than 10 years,
 260 while in WB1 the majority owned toilets for less than 10 years (see Fig. 13.2).
 261 Length of time of sustained intervention and toilet ownership meant that WB2
 262 informants were more likely than those in WB1 to speak in terms of having a 'toilet
 263 habit.' We recalculated PLUM installations using fractions of days (as recorded in
 264 fieldnotes) to get a more accurate per capita reading than the initial calculation that

Fig. 13.2 Histogram of toilet ownership in WB



used whole numbers for days reported. With this adjustment, WB2 (1.46) per capita use was higher than WB1 (1.14)—a slight significant difference. Ethnography alerted us to subtleties in reported toilet usage within NGP villages, and the discrepancy between partial days and full days of installation for PLUM analysis.

The differences in mean per capita toilet usage between WB and HP were expected. In WB1 and WB2, toilets were only used for defecation and bathing after defecation. This was due to the ritual impurity of the toilet cabin, we were told, necessitating bathing and changing one’s clothing after defecating inside the cabin. Urination took place outside in the family compound or nearby jungle. Family compounds nearly always had a pond, so most members bathed in the pond. For modesty’s sake, some women would wash in the cabin itself. As this woman explained her reason for needing a taller, brick and mortar toilet cabin, “My daughter cannot stand in the cabin and change her clothes now. People passing by will watch. Is this not a problem? She has to come with wet clothes inside the house.” Previous research has noted the ways in which beliefs about impurity/disgust around feces in the South Asian context (Srinivas 2002). Our ethnography brings to light a geographically-specific, toilet-using behavior related to ritual impurity beliefs.

Using PLUM data to calculate ‘total time in toilet,’ HP recorded about 32 % more movement in a toilet on average than WB. This was consistent with our ethnographic research indicating that HP households use their toilet/bathrooms for other hygiene activities besides defecation. HP respondents did not report that toilet cabins were ritually impure. Instead, IHLs in both HP study sites were often built to take advantage of the single tap in family compounds, serving several purposes: toilet; bathroom; water filling station; and laundry. These larger rooms with easy

289 access to water meant there was more traffic in and out of them, especially by
290 women, for whom gender norms required them to do these tasks.

291 The differences in mean per capita usage between HP1 and HP2 were also
292 expected. In HP1, 65 % of PLUM-accepting households had toilet/bathroom com-
293 binations. In HP2, only 23 % had toilet/bathroom combinations. When comparing
294 usage events between toilet and toilet/bathrooms across all sites there was a signifi-
295 cant difference (p value .00003) indicating that toilet type is important data when
296 using PLUM technology. The difference in per capita toilet use based on toilet type
297 indicated 0.6 fewer uses if the toilet type was 'toilet only'—validating our observa-
298 tions that participants spent less time in these toilet types.

299 We asked household members in HP1 (our last study site) on the day we removed
300 their PLUM to recall the number of times they defecated the previous day. There
301 was a significant difference between the sensor recorded use average of 2.27 uses
302 per person per day, and the reported use of 1.38 for a Wilcox ranked sum mean dif-
303 ference of 0.85 uses. One sensor monitoring weakness is that it does not detect if the
304 IHL is being used for the deposition of human feces. Ethnography supplied an
305 explanation for the difference: HP1 had more toilet/bathrooms and women reported
306 accessing stored water in the toilet/bathroom space multiple times daily. The photo-
307 graphic record verified that the PLUMs were installed close to toilets, but they were
308 likely capturing non-usage events as well as usage events.

309 **13.7.2 Toilet Type**

310 We disaggregated PLUM data based on toilet quality in WB: (1) cement pan in
311 cement slab; or (2) porcelain pan in cement slab using the photographic data set and
312 interview data to determine whether lower cost toilets were used less than higher
313 cost ones. Differences in toilet quality showed no significant difference in per capita
314 usage in WB, where most low cost toilets were located across the four study areas.
315 This result agreed with WB interviews; householders reported that low cost toilets
316 were acceptable and in use. Using Barnard et al.'s (2013) criteria for 'functional
317 latrine' (i.e., walls over 1.5 m; door; unbroken, unblocked pan; and functioning con-
318 nection to pit (if any)), in WB, latrines were functional, even if those latrines had
319 only plastic sheeting for walls and a door, no roof, and a cement pan. If feces could
320 be flushed, these low cost latrines were used; this was verified by PLUM data. This
321 key finding indicates that basic, low cost models that function are acceptable in
322 communities where toilet use is the social norm.

323 In West Bengal, a GP had to achieve 90 % toilet coverage to win an NGP award.
324 At the time that the NGP toilet drive started in the two study areas, a majority of the
325 households could not afford to build toilets on their own. Availability of low cost
326 cement slabs (250 INR, approximately US\$5), free or subsidized pit digging, and
327 walls of plastic sheeting supported widespread, rapid building. In WB2, 50–55 % of

the households were still using cement pans. In WB1, 40–45 % had cement pans or largely subsidized porcelain pans. 328
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There was a clear trajectory of toilet habituation in the region as one elderly man in WB2 explained, “Earlier people used to go for open defecation OD, then *khata paikhana* (pit latrine, wooden slab) was built, then *plate* (pour flush to pit latrine, cement pan) came into existence. Now as people are making money, they are building sanitary *paikhana* (pour flush to pit latrine, porcelain pan)” As his brief history relates, a significant factor in getting people to stop defecating in the open was enabling them to build pour flush latrines, even those considered temporary, as cement pan latrines were. ‘Plate’ latrines were a great improvement over pit latrines with wooden slabs or having to practice open defecation. Low cost latrines were less than ideal because they needed periodic reconstruction of toilet cabins, high water tables meant shallow pits (usually 3–4 rings deep) needed to be re-dug, composted, or emptied, but they did not stink, as drop pit toilets did (see also (Barnard et al. 2013; Kvarnstrom et al. 2011)). Families in WB that could afford better toilets built with porcelain pans and brick walls built them, but for those who could not, ‘plate’ latrines were acceptable and were still in use decades after being built. 330
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Pit latrines in HP were larger and had the advantage of well-draining soils and a low water table; few families had ever emptied their pits. Most latrines had porcelain pans with a cement slabs, and many families spent disposable income on tanks with piped water supply, decorative tiles, and occasionally, toilet seats. 346
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13.7.3 Peak Usage Times and Occupation 350

PLUM data verified our ethnographic finding that most household members primarily defecated in the morning (Fig. 13.3). Data also showed a smaller but distinct peak in the evening hours. Sensors do not detect who is using the unit, a problem for per capita usage figures if household numbers fluctuate daily, but the reason households consented to installation. Using ethnography to establish family members’ out-of-house routines can narrow the range of individual users throughout the day. For example, men in WB who worked as cycle-cab drivers left their houses early in the mornings and reported defecating elsewhere. Eliminating members of certain occupations as toilet users during peak hours could give more accurate mean per capita usage figures. Information on peak usage times can also assist with: knowing when to station structured observation in future studies verifying toilet usage (e.g., HP peak times were later in the morning than WB peak times (Clasen et al. 2012); capturing off-peak, high usage times (e.g., incidences of diarrhea); and informing shared toilet policy by providing information on peak time, mean per capita per hour figures (i.e., ‘turnover rates’). 351
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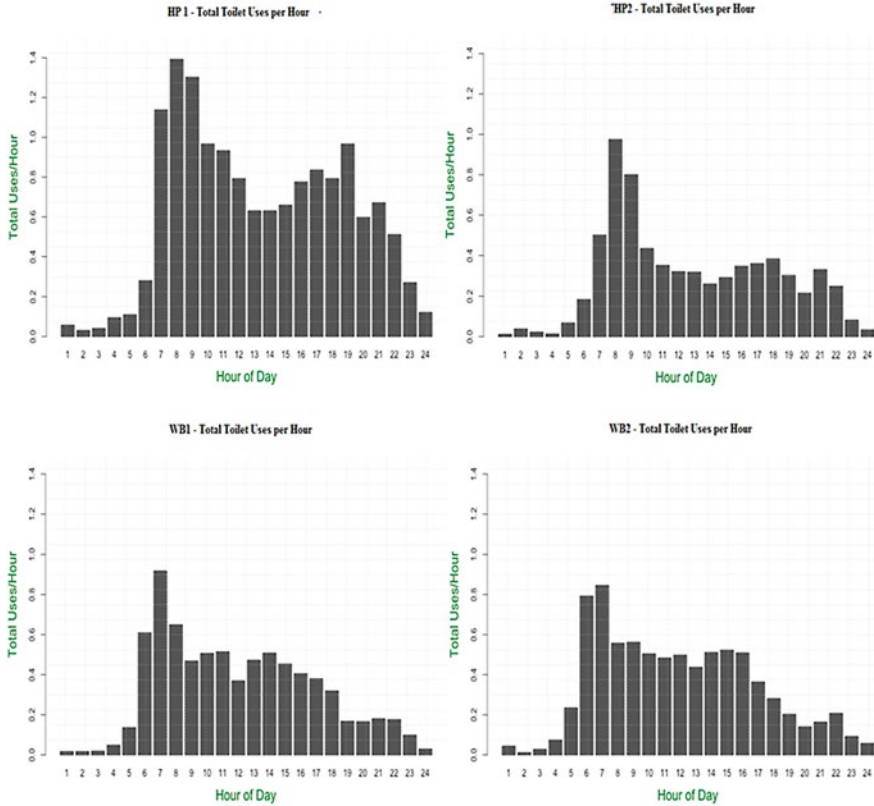


Fig. 13.3 Time of day usage for all GPs

366 **13.8 Conclusions**

367 A failure to understand sanitation behavior can result in policies that do not meet
 368 the needs of target populations. Given high rates of open defecation in India and
 369 recently revitalized efforts to end the practice, more research is needed that mea-
 370 sures toilet usage and explains the reasons for use and non-use. We purposefully
 371 selected unique cases to study successful sanitation uptake, intending our findings
 372 to provide new insights, guide further research, and inform interventions. We used
 373 ethnography to ‘get at’ the everyday lived context of study populations’ toilet prac-
 374 tices by asking people about their values, meanings, and routines. PLUMs counted
 375 ‘practices,’ validated interviewees’ reporting, and highlighted the significance of
 376 specific behaviors.

377 Our mixed method approach facilitated the general findings that political will,
 378 political ecology, and social pressure supported the building and sustained usage of
 379 toilets in the study sites. Specifically, subsidies were necessary for poor households

in WB to build, but these subsidized, low cost toilets were still in use decades after they were built. Contrary to findings that Indians believe latrines are expensive (Coffey et al. 2014), or that pit latrines are not sustainable (Kvarnstrom et al. 2011), low cost, improved sanitation was used sustainably. We attribute their sustainability to local governments and NGOs in WB that invested in educating families how to manage pit latrines after they filled. As Barnard et al. (2013) also found, length of time of ownership mattered for toilet use; users spoke of developing a 'toilet habit' that both supported, and was supported by, social norms in the study areas.

PLUM analysis brought to light our finding that in rural WB toilets were used only for defecation. Due to our immersion in WB, using toilets only for defecating became normalized. In seeking to explain the differences in mean per capita usage based on PLUM results, we re-discovered WB beliefs of pollution that limited toilet use to defecation. Without the ethnography we could not have explained the PLUM results for WB; without the PLUMs, defecation-only toilet use would have been overlooked. An understanding that a toilet cabin is a polluting space presents new challenges for solving problems such as the disposal of child feces (Jenkins et al. 2014) or needed privacy for urination. Currently, PLUMs detect motion in and out of the toilet cabin without information on what occurred inside. Rural WB also presents itself as a place where the PLUM algorithm for 'usage events' might be further refined to assess 'defecation events' since toilets are used only for defecation. Other instruments including audio signal analysis or pressure pads placed near the toilet could also be field tested in WB as further improvement to PLUMs.

As in other studies, we found that not all family members regularly used toilets (Coffey et al. 2014; Jenkins et al. 2014) but interview data can enable refinement of PLUM data analysis by collecting information on the age and occupation of non-users. This serves the purpose of refining mean per capita usage, and thereby letting us know if the toilet is being used, by how many, and at what time. Standard large-scale survey methods could provide some of the same data (Barnard et al. 2013; Jenkins et al. 2014) and be verified by sensor monitoring, but without knowledge of norms and meanings, solutions to problems of non-usage due to occupation and age remain out of reach.

Ethnography relies on trust between the research team and the study community, not just individual interviewees. In small villages in WB and HP occupied by extended families, a misstep could have ended our research at those sites. The question of trust when using combined methodology raises the question as to whether people would be willing to install if they did not live in NGP villages? As stated above, we learned early on that PLUM installations were possible when households were informed that we chose their GP because it was an NGP village—because we knew their toilets were in use. Given the difficulty of installation in places of successful sanitation, installation in locations where populations were informed that they should use toilets but did not, would likely have low PLUM acceptance and could undermine the trust necessary for a rich ethnography.

Ethnography is seldom undertaken as it requires extended field periods and linguistic and cultural fluency, but its strengths lie in discovering new practices, and the surprising, subtle motivations for behaviors. Such discoveries are critical in their

own right, but they also can inform other assessment tools. Findings can only be scaled up with caution, because 'scaling up' requires removing norms and meanings from the geographic context where they arose—in this case, tantamount to ignoring the very multi-scalar and intersecting factors (e.g., governance, changing environmental conditions, and processes of social norm development) that produced the conditions of successful sanitation. Similarly, PLUMs are not appropriate for wide-scale measurement of toilet usage in India, given the diversity of behaviors and beliefs across small geographic areas. Nevertheless, the findings from our combined methodology indicate that ethnography and sensor monitoring are important tools in the search for methods to assess toilet usage and behavior.

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